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### **RESEARCH PAPER**

# An Examination of the Indigenous Legal Framework for protecting the Rights of Indigenous Peoples in Pakistan

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#### ABSTRACT

An exploration of the legal framework aimed at safeguarding the rights of Indigenous Peoples in Pakistan reveals a complex landscape characterized by a blend of constitutional provisions, international agreements, and domestic legislation. This examination delves into the evolving recognition of Indigenous Peoples' distinct cultural, social, and economic identities within the country's legal system. The analysis scrutinizes the extent to which Pakistan's legal apparatus aligns with international standards, such as the United Nations Declaration on the Rights of Indigenous Peoples. It also sheds light on pertinent issues surrounding land tenure, resource utilization, and self-governance, elucidating the legal mechanisms devised to address historical injustices and promote the inclusion of Indigenous voices in policy decisions. Through a comprehensive review of case law, statutory instruments, and relevant jurisprudence, this exploration elucidates both the advancements made and the challenges persisting in the quest to secure the rights and wellbeing of Indigenous Peoples within Pakistan's legal framework.

Indigenous Peoples, Domestic legislation, Resource utilization, Self-governance, **KEYWORDS** Policy inclusion

# Introduction

This review paper examines the legal framework for protecting the rights of indigenous peoples in Pakistan, focusing on the historical background, current situation, and challenges faced by these communities. The paper aims to examine the legal framework, including international legal instruments, constitutional provisions, and international conventions, and its effectiveness in practice. Case studies of specific indigenous communities in Pakistan are also examined, examining their experiences with the legal framework in protecting their rights (Ali, 2009). The paper also examines the implementation and enforcement of these rights, highlighting the challenges faced by these communities, the role of government agencies and civil society organizations, and recommendations for improving the legal framework and its implementation. The review paper aims to contribute to the ongoing conversation on indigenous rights and promote a more inclusive and just society for all.

# Literature Review

In Pakistan, the classification of indigenous peoples is not clear-cut, but there are several communities that could be considered indigenous, such as the Kalash, Brahui, Balti, and Sheedy's. These communities are typically characterized by their distinct languages, cultures, and traditions, as well as their long-standing presence in their traditional territories. However, there is ongoing debate about which communities should be classified as indigenous, and some groups that identify as indigenous may not meet the criteria of the United Nations' definition.

The classification of indigenous peoples is not merely a matter of semantics but has significant implications for their rights and recognition. Indigenous peoples are often subject to discrimination, marginalization, and human rights violations, and may face additional challenges in accessing their rights if they are not officially recognized as indigenous. Therefore, it is important to carefully consider the definition and classification of indigenous peoples in Pakistan and ensure that their rights are protected regardless of how they are classified (Bari, 2016). The historical background of indigenous peoples in Pakistan is complex and spans several millennia. Prior to the arrival of Muslim conquerors and the establishment of Islamic rule in the 8th century, the region now known as Pakistan was inhabited by a variety of indigenous communities with distinct cultures, languages, and religious practices. With the arrival of Muslim conquerors in the 8th century, indigenous peoples in Pakistan were gradually assimilated into the ruling Islamic culture, which accelerated under British colonial rule. British colonial policies displaced and marginalized many indigenous communities, particularly in Baluchistan and the Khyber Pakhtunkhwa province.

Following Pakistan's independence, the government implemented policies promoting national unity and assimilation, which had a significant impact on indigenous communities. Many indigenous peoples, such as the Kalash, faced pressure to assimilate into the dominant culture and faced discrimination, marginalization, and human rights violations. The historical background of indigenous peoples in Pakistan highlights the complex relationships between indigenous communities and the state, as well as the impact of colonization, religious and cultural assimilation, and modernization on their cultures, identities, and rights (Constitution of the Islamic Republic of Pakistan, 1973).

The current situation of indigenous peoples in Pakistan is one of marginalization, discrimination, and human rights violations. Indigenous communities are among the most vulnerable and marginalized groups, facing various challenges and obstacles to their rights and well-being. Land dispossession and resource exploitation are major challenges faced by indigenous communities in Pakistan, leading to displacement, loss of livelihoods, and environmental degradation. Cultural erasure and assimilation also affect indigenous cultures, languages, and traditions, leading to the loss of cultural heritage and identity.

Limited access to basic services, such as healthcare, education, and housing, is another challenge faced by indigenous peoples in Pakistan. Many communities are in remote and isolated areas with limited infrastructure and services, making it difficult to access these basic needs. Furthermore, indigenous peoples are often subjected to discrimination, violence, and human rights violations.

The current situation of indigenous peoples in Pakistan highlights the urgent need for effective legal frameworks and policies that protect and promote their rights, addressing the challenges and obstacles they face. This review paper examines the legal framework for protecting indigenous peoples' rights in Pakistan, including international legal instruments and conventions, constitutional provisions and laws, and the role of courts in interpreting and enforcing these laws. The analysis will provide a critical analysis of the legal framework for protecting indigenous peoples' rights in Pakistan, evaluating its effectiveness in practice and the role of courts in interpreting and enforcing these laws (Gankhuyag, N. 2014). International legal instruments and conventions recognize and protect the rights of indigenous peoples, including those that Pakistan is a party to. Key instruments include the UN Declaration on the Rights of Indigenous Peoples, International Labour Organization Convention No. 169, Convention on Biological Diversity, Convention on the Elimination of All Forms of Racial Discrimination, and Convention on the Rights of the Child. Pakistan has ratified several of these conventions, but there is a need for stronger implementation and enforcement in Pakistan, particularly in relation to the protection of indigenous peoples' rights.

Pakistan's constitution and legal framework provide several provisions related to the rights of indigenous peoples, including the Constitution of Pakistan, Forest Act, Land Acquisition Act, Sindh Tenancy Act, and Baluchistan Package. These provisions provide for the protection, conservation, and management of forests, as well as the rights of forestdwelling communities, including indigenous peoples. However, concerns about the adequacy and effectiveness of these laws in practice persist, as indigenous communities continue to face challenges such as land dispossession, resource exploitation, and cultural erasure. (The Protection of Pakistan Act, 2014). The legal framework for protecting indigenous peoples' rights in Pakistan is characterized by a complex and often conflicting set of laws and policies. One of the main challenges facing the legal framework is its inconsistent implementation and enforcement. Many laws and policies designed to protect the rights of indigenous peoples are not effectively implemented, leading to ongoing violations of their rights. Additionally, there is a lack of awareness among government officials and the public about the legal framework and the rights of indigenous peoples, which further hinders effective implementation.

The legal framework for protecting the rights of indigenous peoples in Pakistan is inadequate and ineffective in practice. Indigenous communities often have customary land rights that are not recognized or protected under formal legal frameworks, leading to the dispossession of indigenous communities from their traditional territories and the loss of livelihoods. Additionally, there is a lack of effective mechanisms for indigenous peoples to participate in decision-making processes that affect their rights and interests. Many laws and policies that impact indigenous communities are developed and implemented without their meaningful participation or consultation (Saeed, 2018).

To provide a deeper analysis of the legal framework for protecting the rights of indigenous peoples in Pakistan, the review paper could include case studies of specific indigenous communities in Pakistan. Some potential case studies include the Kalash community, Brahui community, Sheedi community, and Balti community. These communities face unique challenges related to land dispossession, resource exploitation, discrimination, marginalization, and land rights issues.

An examination of the experiences of specific indigenous communities in Pakistan with the legal framework for protecting their rights could reveal the strengths and weaknesses of the legal framework and provide insights into the effectiveness of legal protections for indigenous peoples in Pakistan. For example, the Kalash community faced encroachment on their lands by outsiders, and the government has been slow to respond to their requests for protection. The Brahui community faced challenges related to land dispossession and resource exploitation, as well as discrimination and marginalization. The legal framework has provided some protections for the Brahui, including recognition of their land rights and participation in decision-making processes, but there have been issues with implementation and enforcement (Shahbaz, & Hussain, 2012).

The Sheedi community faced discrimination and marginalization, and their land rights have been a particular issue. The legal framework has provided some protections for the Sheedi, including recognition of their land rights and access to basic services, but there have been issues with implementation and enforcement. For example, the Sheedi have faced challenges in accessing land and resources and have not always received compensation when their land has been taken.

The Balti community faced challenges related to land dispossession and resource exploitation, as well as pressure to assimilate into the dominant culture. The legal framework has provided some protections for indigenous communities, but there have been significant challenges with implementation and enforcement, and ongoing violations of their rights.

In conclusion, the legal framework for protecting the rights of indigenous peoples in Pakistan is inadequate and ineffective in practice. To improve the legal framework, it is essential to strengthen legal protections, increase resources and capacity, promote awareness and education, and support the participation of indigenous communities in decision-making processes. By conducting case studies and examining the experiences of specific indigenous communities in Pakistan, policy recommendations can be made to enhance the legal protections, implementation, and enforcement mechanisms for protecting indigenous peoples' rights in Pakistan (United Nations Development Programme, Human Development Indices and Indicators 2020).

The legal framework for protecting the rights of indigenous peoples in Pakistan faces several challenges, including weak rule of law, lack of resources, limited awareness and education, and political instability and conflicts. These challenges hinder the effective implementation and enforcement of the legal framework, which is crucial for ensuring the rights of indigenous communities are protected and promoted.

Government agencies and civil society organizations play a critical role in protecting the rights of indigenous peoples in Pakistan. They are responsible for land management, resource extraction, and law enforcement, as well as ensuring access to basic services such as healthcare and education. Civil society organizations, including non-governmental organizations (NGOs) and community-based organizations (CBOs), play a crucial role in advocating for the rights of indigenous peoples in Pakistan by providing legal aid, supporting community-led initiatives, and engaging in public awareness-raising campaigns. Intermediaries, such as local government officials, tribal chiefs, and religious leaders, also play an important role in protecting the rights of indigenous peoples in Pakistan by acting as intermediaries between indigenous communities and government agencies and helping bridge cultural and linguistic divides (Ballentine, & Sherman, J. 2003).

#### Conclusion

To the cut the story short, the legal framework for protecting the rights of indigenous peoples in Pakistan is complex and often ineffective in practice. While there are constitutional provisions and laws that recognize and protect the rights of indigenous peoples, their implementation and enforcement remain a challenge. To improve the legal framework, it is necessary to strengthen the legal framework, increase resources and capacity, promote awareness and education, support indigenous participation in decisionmaking processes, and strengthen accountability mechanisms. A coordinated effort from government agencies, civil society organizations, and indigenous communities is required to ensure that their rights and interests are protected and promoted.

The review paper on the legal framework for protecting the rights of indigenous peoples in Pakistan has identified several key findings that highlight the ongoing challenges faced by indigenous communities in Pakistan, such as discrimination, marginalization, land dispossession, and resource exploitation. The legal framework includes constitutional provisions and laws that recognize and protect their rights, as well as international legal instruments and conventions. However, the implementation and enforcement of the legal framework are often ineffective due to weak rule of law, lack of resources, limited awareness and education, and political instability and conflicts.

Case studies of specific indigenous communities in Pakistan reveal ongoing violations of their rights and the need for stronger legal protections, effective implementation and enforcement mechanisms, and meaningful participation in decision-making processes. Government agencies, civil society organizations, and intermediaries have critical roles to play in protecting the rights of indigenous peoples in Pakistan. To improve the implementation and enforcement of the legal framework, it is necessary to strengthen the legal framework, increase resources and capacity, promote awareness and

education, support indigenous participation in decision-making processes, and strengthen accountability mechanisms.

The study has several implications and contributions, including highlighting the ongoing challenges faced by indigenous communities in Pakistan, analysing the strengths and weaknesses of the legal framework, identifying the challenges to implementation and enforcement, and providing recommendations for improvement. These recommendations can guide policy and practice aimed at improving the protection of the rights of indigenous peoples in Pakistan and promote more effective legal protections and implementation mechanisms for indigenous peoples globally.

Future research directions include comparative analysis with other countries in the region, examining the impact of cultural, linguistic, and gender barriers on the legal framework, examining the role of non-state actors, examining community-led initiatives, and examining the impact of political instability and conflicts. These research directions could deepen our understanding of the challenges and opportunities in protecting the rights of indigenous peoples in Pakistan and inform efforts to promote more effective legal protections and implementation mechanisms for indigenous peoples.

#### Recommendations

To improve the implementation and enforcement of the legal framework for protecting the rights of indigenous peoples in Pakistan, recommendations could be made:

**i. Strengthen the legal framework:** There is a need to amend existing laws and policies to better reflect the rights and interests of indigenous communities and develop new laws and policies where gaps exist.

**ii. Increase resources and capacity:** Government agencies should be provided with adequate resources, such as funding, staff, and equipment, to carry out their duties effectively.

**iii. Promote awareness and education:** There is a need to promote awareness and education among government officials and the public about the legal framework for protecting the rights of indigenous peoples in Pakistan. This can include developing public awareness campaigns, providing training for government officials, and supporting indigenous-led initiatives to promote awareness and education.

**iv. Support indigenous participation in decision-making processes:** Indigenous communities should be supported in their efforts to participate in decision-making processes that affect their rights and interests. This could involve providing capacity-building support to indigenous leaders, promoting inclusive and participatory decision-making processes, and ensuring that indigenous communities have access to information and resources needed to participate effectively.

**v. Strengthen accountability mechanisms:** To ensure the protection and promotion of the rights and interests of indigenous peoples in Pakistan, it is necessary to develop mechanisms for monitoring and reporting on violations of indigenous rights, establishing effective grievance and redress mechanisms, and holding government agencies accountable for their actions.

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